

Cabinet Highways Committee

Thursday 8 November 2012 at 1.30 pm

**To be held at the Town Hall, Pinstone
Street, Sheffield, S1 2HH**

The Press and Public are Welcome to Attend

Membership

Councillors Leigh Bramall (Chair), Harry Harpham, Bryan Lodge and Jack Scott.

Substitute Members

In accordance with the Constitution, Substitute Members may be provided for the above Committee Members as and when required.

PUBLIC ACCESS TO THE MEETING

The Cabinet Highways Committee discusses and takes decisions on significant or sensitive highways matters under the Highways Act 1980 and the Road Traffic Regulation Act 1984. These include the approval of Traffic Regulation Orders, the designation of controlled parking zones and approval of major transport scheme designs.

A copy of the agenda and reports is available on the Council's website at www.sheffield.gov.uk. You can also see the reports to be discussed at the meeting if you call at the First Point Reception, Town Hall, Pinstone Street entrance. The Reception is open between 9.00 am and 5.00 pm, Monday to Thursday and between 9.00 am and 4.45 pm. on Friday, or you can ring on telephone no. 2734552. You may not be allowed to see some reports because they contain confidential information. These items are usually marked * on the agenda.

Members of the public have the right to ask questions or submit petitions to Cabinet Highways Committee meetings. Please see the website or contact Democratic Services for further information.

Cabinet Highways Committee meetings are normally open to the public but sometimes the Committee may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last. If you would like to attend the meeting please report to the First Point Reception desk where you will be directed to the meeting room.

Decisions are effective six working days after the meeting has taken place, unless called-in for scrutiny by the relevant Scrutiny Committee or referred to the City Council meeting, in which case the matter is normally resolved within the monthly cycle of meetings.

If you require any further information please contact Simon Hughes on 0114 273 6374 or email simon.hughes@sheffield.gov.uk.

FACILITIES

There are public toilets available, with wheelchair access, on the ground floor of the Town Hall. Induction loop facilities are available in meeting rooms.

Access for people with mobility difficulties can be obtained through the ramp on the side to the main Town Hall entrance.

**CABINET HIGHWAYS COMMITTEE AGENDA
8 NOVEMBER 2012**

Order of Business

- 1. Welcome and Housekeeping Arrangements**
- 2. Apologies for Absence**
- 3. Exclusion of Public and Press**
To identify items where resolutions may be moved to exclude the press and public
- 4. Declarations of Interest**
Members to declare any interests they have in the business to be considered at the meeting
- 5. Minutes of Previous Meeting**
To approve the minutes of the meeting of the Committee held on 11 October 2012.
- 6. Public Questions and Petitions**
To receive any questions or petitions from members of the public
- 7. Items Called in for Scrutiny/Referred to Cabinet Highways Committee**
- 8. Petitions**
 - (a) New Petitions
To report the receipt of petitions (a) containing 18 signatures requesting resident only parking notices on Farm Bank Road, S2 2RW, (b) containing 7 signatures requesting changes to the parking restrictions for Highfield Business Parking Permit Holders, (c) containing 55 signatures requesting pedestrian crossing facilities on Fitzwilliam Street (already responded to by the Cabinet Member), (d) containing 61 signatures requesting road safety measures at the junction of Welbeck Road and Fern Road, (e) containing 40 signatures requesting road safety measures at the junction of Upperthorpe/Springvale Road/Commonside and (f) containing 47 signatures requesting help with overgrown trees and woodland area adjacent to Greystones Road between golf course and Hangingwater Road.
 - (b) Outstanding Petitions
Report of the Executive Director, Place.
- 9. New Junction Design and Highway Improvements Associated with a new Asda Superstore, Drakehouse**
Report of the Executive Director, Place.

10. Objections to Proposed Road Safety Scheme on East Bank Road
Report of the Executive Director, Place.

NOTE: The next meeting of Cabinet Highways Committee will be held on Thursday 13 December 2012 at 1.30 pm

ADVICE TO MEMBERS ON DECLARING INTERESTS AT MEETINGS

New standards arrangements were introduced by the Localism Act 2011. The new regime made changes to the way that members' interests are registered and declared.

If you are present at a meeting of the Council, of its executive or any committee of the executive, or of any committee, sub-committee, joint committee, or joint sub-committee of the authority, and you have a **Disclosable Pecuniary Interest** (DPI) relating to any business that will be considered at the meeting, you must not:

- participate in any discussion of the business at the meeting, or if you become aware of your Disclosable Pecuniary Interest during the meeting, participate further in any discussion of the business, or
- participate in any vote or further vote taken on the matter at the meeting.

These prohibitions apply to any form of participation, including speaking as a member of the public.

You **must**:

- leave the room (in accordance with the Members' Code of Conduct)
- make a verbal declaration of the existence and nature of any DPI at any meeting at which you are present at which an item of business which affects or relates to the subject matter of that interest is under consideration, at or before the consideration of the item of business or as soon as the interest becomes apparent.
- declare it to the meeting and notify the Council's Monitoring Officer within 28 days, if the DPI is not already registered.

If you have any of the following pecuniary interests, they are your **disclosable pecuniary interests** under the new national rules. You have a pecuniary interest if you, or your spouse or civil partner, have a pecuniary interest.

- Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner, undertakes.
- Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period* in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

*The relevant period is the 12 months ending on the day when you tell the Monitoring Officer about your disclosable pecuniary interests.

- Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority -
 - under which goods or services are to be provided or works are to be executed; and
 - which has not been fully discharged.
- Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.
- Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.
- Any tenancy where (to your knowledge) -
 - the landlord is your council or authority; and
 - the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.
- Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -
 - (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
 - (b) either
 - the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
 - if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

Under the Council's Code of Conduct, members must act in accordance with the Seven Principles of Public Life (selflessness; integrity; objectivity; accountability; openness; honesty; and leadership), including the principle of honesty, which says that 'holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest'.

If you attend a meeting at which any item of business is to be considered and you are aware that you have a **personal interest** in the matter which does not amount to a DPI, you must make verbal declaration of the existence and nature of that interest at or before the consideration of the item of business or as soon as the interest becomes apparent. You should leave the room if your continued presence is incompatible with the 7 Principles of Public Life.

You have a personal interest where –

- a decision in relation to that business might reasonably be regarded as affecting the well-being or financial standing (including interests in land and easements over land) of you or a member of your family or a person or an organisation with whom you have a close association to a greater extent than it would affect the majority of the Council Tax payers, ratepayers or inhabitants of the ward or electoral area for which you have been elected or otherwise of the Authority's administrative area, or
- it relates to or is likely to affect any of the interests that are defined as DPs but are in respect of a member of your family (other than a partner) or a person with whom you have a close association.

Guidance on declarations of interest, incorporating regulations published by the Government in relation to Disclosable Pecuniary Interests, has been circulated to you previously, and has been published on the Council's website as a downloadable document at [-http://councillors.sheffield.gov.uk/councillors/register-of-councillors-interests](http://councillors.sheffield.gov.uk/councillors/register-of-councillors-interests)

You should identify any potential interest you may have relating to business to be considered at the meeting. This will help you and anyone that you ask for advice to fully consider all the circumstances before deciding what action you should take.

In certain circumstances the Council may grant a **dispensation** to permit a Member to take part in the business of the Authority even if the member has a Disclosable Pecuniary Interest relating to that business.

To obtain a dispensation, you must write to the Monitoring Officer at least 48 hours before the meeting in question, explaining why a dispensation is sought and desirable, and specifying the period of time for which it is sought. The Monitoring Officer may consult with the Independent Person or the Council's Standards Committee in relation to a request for dispensation.

Further advice can be obtained from Lynne Bird, Director of Legal Services on 0114 2734018 or email lynne.bird@sheffield.gov.uk

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Cabinet Highways Committee

Meeting held 11 October 2012

PRESENT: Councillors Leigh Bramall (Chair), Harry Harpham, Bryan Lodge and Jack Scott

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1. APOLOGIES FOR ABSENCE

1.1 There were no apologies for absence.

2. EXCLUSION OF PUBLIC AND PRESS

2.1 No items were identified where resolutions may be moved to exclude the public and press.

3. DECLARATIONS OF INTEREST

3.1 There were no declarations of interest.

4. MINUTES OF PREVIOUS MEETING

4.1 The minutes of the meeting of the Committee held on 13 September 2012 were approved as a correct record.

5. PUBLIC QUESTIONS AND PETITIONS

5.1 There were no public questions or petitions.

6. ITEMS CALLED IN FOR SCRUTINY/REFERRED TO CABINET HIGHWAYS COMMITTEE

6.1 There were no items called-in for Scrutiny or referred to the Cabinet Highways Committee.

7. PETITIONS

7.1 New Petitions

The Committee noted for information the receipt of petitions (a) containing 750 signatures requesting changes to parking restrictions outside the Riverside Café on Catchbar Lane and that a report would be submitted to a future meeting of the Central Community Assembly and (b) containing 1490 signatures requesting the provision of a safe pedestrian access between Wincobank and Meadowhall and that a report would be submitted to a future meeting of the North East Community Assembly.

7.2 Outstanding Petitions

The Committee received and noted a report of the Executive Director, Place setting out the position on outstanding petitions that were being investigated.

8. 'OPTIO ORANGE' KEY BUS ROUTE: SHEFFIELD CITY CENTRE TO HALFWAY TERMINUS

8.1 The Executive Director, Place submitted a report setting out the proposals to improve the City Centre to Halfway key bus route used by the high frequency core bus service, route 120. These were part of the 2 year (2012/13 and 2013/14) 'Better Buses Area Fund' (BBAF) programme, funded by the Department for Transport.

8.2 The Head of Transport, Traffic and Parking Services reported that any objections to individual schemes would be reported back to this Committee. He was aware of local Members concerns in relation to the bus gate on Duke Street and a separate report in respect of this would be submitted to the December meeting of the Committee.

8.2 **RESOLVED:** That the Committee:-

- (a) approves the development and implementation of the Key Bus Route proposals for 2012/13 and 2013/14, as set out in the report;
- (b) requests that the agreed Key Bus Route works be aligned as closely as possible with the Streets Ahead Programme; and
- (c) requests that a report on the bus gate at Duke Street be submitted to the December meeting of the Committee.

8.3 Reasons for the Decision

8.3.1 To seek authority to progress the proposals in 2012/13 and 2013/14, aligning as much as possible with the 'Streets Ahead' work in the area.

8.4 Alternative Options Considered And Rejected

8.4.1 No alternative options were considered appropriate in the circumstances.

9. DATE OF NEXT MEETING

9.1 The next meeting of the Committee will be held on 8 November 2012.



SHEFFIELD CITY COUNCIL Cabinet Highways Committee

Report of: EXECUTIVE DIRECTOR, PLACE

Date: 8 NOVEMBER 2012

Subject: OUTSTANDING PETITIONS LIST

Author of Report: Sue McGrail 0114 2734404

Summary:

List of outstanding petitions received by Transport & Highways

Recommendations:

To Note

Background Papers: None

Category of Report: OPEN

No.	No. of Sigs	Description Of The Petition	Reported To Meeting On	Responsibility	Outcome Of Investigation To Be Reported To	Comments
1.	105	Concerning the volume of traffic travelling through Ecclesfield via Church Street, St Mary's Lane, Wheel Lane and Stocks Hill.	14 4 11	Transport Vision?	Northern Community Assembly	Transport Vision (Dick P + Simon B to agree form of words) team to prepare a report. To be considered as part of HGV review by Cabinet Highways Committee December 2012
2.	33	Requesting a ban of HGV's on Abbey Lane	9 6 11	Scheme Design	Cabinet Highways Committee	Under investigation – to report back as part of a city wide assessment of lorry movements/control/signing. Report to Cabinet Highways Committee in December 2012. Leigh has asked for more consultation with the South and South West Assembly.
3.	1269	Objecting to heavy goods vehicles using the lanes in the Mayfield Valley and requesting an all-vehicle speed limit	1 6 11	Scheme Design	Cabinet Highways Committee	Under investigation – to report back as part of a city wide assessment of lorry movements/control/signing. Report to Cabinet Highways committee in November 2012. Leigh has asked for more consultation with the South and South West Assembly.
4.	35	Request for a road safety scheme to reduce vehicle speeds on Goddard Hall Road, Cannon Hall Road, Hampton Road, Crabtree Close and Fir Vale Road	13 10 11	Project Delivery North	North East Community Assembly	Under Investigation. To report to Community Assembly in September 2012
5.	5	Request for the installation of double yellow lines at the two junctions of Midhill Crescent and Midhill Road	9 2 12	Project Delivery South	South Community Assembly	Report to be prepared for consideration by South Community Assembly

6.	26	Request for Parking Permits to be re-instated on the terraced side of Clarence Road, Hillsborough	8	3	12	Transport Vision	Cabinet Highways	To be considered in conjunction with the next 6 monthly review of the Hillsborough Permit Parking Scheme.
7.	192	Objections to proposed parking bays outside shops on Buchanan Road	13	7	12	Scheme Design	Cabinet Highways	It is reporting the objections to a Traffic Order. Report to December CHC.
8.	1425	Objections to proposed plans for Chaucer Road and Buchanan Road	13	7	12	Scheme Design	Cabinet Highways	It is reporting the objections to a Traffic Order. Report to December CHC.
9.	750	Requesting changes to parking restrictions outside the Riverside café on Catchbar Lane	11	10	12	Project Delivery North	Cabinet Highways	Under investigation
10.	17	Parking issues on Farm Bank Road	8	11	12	Parking Services	Responded to by Cabinet Member	Under investigation

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SHEFFIELD CITY COUNCIL Cabinet Highways Committee

Report of: Simon Green, Executive Director, Place

Date: 8th November 2012

Subject: New junction design and Highway Improvements associated with a new Asda superstore – Drakehouse

Author of Report: Steve Robinson, Head of Highways Maintenance Client

Summary:

This report gives details of the highway improvement works associated with the new Asda store, which is to be built off Waterthorpe Greenway.

It informs members of the public consultation that has been undertaken associated with these works.

Approval is sought for the design and implementation of the highway improvement proposals.

Reasons for Recommendations:

To facilitate the construction of the new retail store, these improvements are seen as an essential element to ensure safe access to the site is provided, and the impact of the new development traffic is mitigated, as far as is reasonably practical. The proposals address the requirements of the planning consent granted by the Planning and Highway Board.

Recommendations:

Approve the highway improvement works for the Asda store development off Waterthorpe Greenway as set out in this report and shown on drawing number 60220605-M029-D (Rev A3)

Background Papers: Previous report to City Centre & East Planning and Highways Committee presented on 15th August 2011

Category of Report: OPEN

Statutory and Council Policy Checklist

Financial Implications
NO Cleared by: Catherine Rogers
Legal Implications
NO Cleared by: Deborah Eaton
Equality of Opportunity Implications
NO Cleared by: Ian Oldershaw
Tackling Health Inequalities Implications
NO
Human rights Implications
NO
Environmental and Sustainability implications
NO
Economic impact
NO
Community safety implications
NO
Human resources implications
NO
Property implications
NO
Area(s) affected
Relevant Cabinet Portfolio Leader
Councillor Leigh Bramall
Relevant Scrutiny Committee if decision called in
Economic and Environmental Wellbeing
Is the item a matter which is reserved for approval by the City Council?
NO
Press release
NO

HIGHWAY WORKS FOR THE PROPOSED ASDA SUPERSTORE

1.0 SUMMARY

- 1.1 This report gives details of the highway improvement works associated with the new Asda store, which is to be built off Waterthorpe Greenway. It informs members of the public consultation that has been undertaken. Approval is sought for the design and implementation of the highway improvement proposals.

2.0 WHAT DOES THIS MEAN FOR THE PEOPLE OF SHEFFIELD

- 2.1 The proposals have been developed to address the requirements of certain conditions applied to the planning consent (10/04024/OUT) for the new Asda superstore which was granted planning permission on the 15th August 2011.

3.0 OUTCOME & SUSTAINABILITY

- 3.1 The main outcome will be addressing the issues outlined in the Transport Assessments which was produced in respect of Asda development proposals. This will be achieved by the implementation of measures conditioned in the planning consent.
- 3.2 The measures are aimed at accommodating the additional traffic predicted to be generated by the new store and also providing safe access into the site. It is anticipated the various proposals in the vicinity of the site will help to minimise any delays resulting from increased traffic volumes to avoid compromising the Council in meeting its congestion target.
- 3.3 Following completion of the scheme and the opening of the new store, the effectiveness of these measures will be closely monitored, and changes to the new signal timings will be made if necessary.
- 3.4 The proposals are also aimed at improving road safety for those people who choose to walk or cycle to the new store, and both this scheme together with complimentary measures within the new store will help to encourage the use of public transport along this major transport corridor.

4.0 REPORT

- 4.1 Planning consent has been granted for proposals to develop a new Asda store located between Waterthorpe Greenway and Drake House Crescent. Construction of the new store is due to commence in January 2013, with the highway works presently also programmed to commence in January 2013. A plan showing the proposed store and amended highway layout is provided in appendix A of this report.
- 4.2 The highway-associated conditions are fairly wide ranging and address travel-related issues associated with the development. The key highway elements of the scheme are:

- New site access from Beighton Road East / Waterthorpe Greenway;
 - Service access taken from the existing access off Drake House Crescent;
 - Works to the link path from Ochre Dike Lane to improve pedestrian access into the site;
 - Provision of real time information displays within the store to help promote access via public transport;
 - Minor works including the provision of tactile paved crossings and bus stop enhancements again aimed at improving accessibility into the site;
- 4.3 A Traffic Regulation Order will be required in conjunction with certain elements of these proposals, and any objections received to this TRO will be reported to a future Cabinet Highways meeting.
- 4.4 As part of the detailed design process the developer's consultants AECOM have undertaken a public consultation exercise for the scheme with local residents and business operators, this took place between the 17th July and 17th August 2012 where over 100 questionnaires were sent out and a total of 13 responses were received plus two further letters of no objection from the Fire Service and the PTE.
- 4.5 Overall the responses concluded that the local residents / businesses within the area are in support of the proposals in terms of vehicle access and pedestrian facilities with a total of 66% in agreement of the proposals, 30% disagreed to the proposals and 4% who are not sure.
- 4.6 The consultants did receive one letter from the Police which expressed concerns over how the additional traffic and specifically the new signalised junction would impact on their emergency response times, they also had some concerns over how the scheme might impact on their site servicing and parking arrangements.
- 4.7 A further meeting has now been held with the Police where a number of potential modifications to the highway proposals were discussed, including emergency egress requirements onto Moss Way, which would help to resolve a number of the issues raised and agreement was reached on some revisions to the scheme, which have largely resolved the concerns raised. The Police have confirmed that they would now no longer wish to raise any formal objection to this scheme.
- 4.8 It is recommended that the scheme as now detailed should be approved for construction.
- 4.9 From an Equality and Diversity perspective these Highway works will be of universal positive benefit to all local people regardless of age, sex, race, faith, disability, sexuality, etc. However, they will particularly benefit more vulnerable pedestrians including the elderly, the disabled, families with children and also carers. No negative equality impacts have been identified.

5.0 LEGAL IMPLICATIONS

- 5.1 The Council, as the Highways Authority for Sheffield, has the powers under Part V of the Highways Act 1980 to approve the improvements requested in this report.
- 5.2 The Council also has a statutory duty to promote road safety and to ensure that any measures it approves are reasonably safe for all users.
- 5.3 In making decisions of this nature the Council must be satisfied that the measures are necessary to avoid danger to pedestrians and other road users or for preserving or improving the amenities of the area through which the road runs. Providing that Members are so satisfied then it is acting lawfully and within its powers.

6.0 ALTERNATIVE OPTIONS CONSIDERED

- 6.1 In the Transport Assessment (TA) undertaken to support the planning application for the new store, the developer's Consultants identified the mitigation measures which subsequently formed the basis of the relevant conditions to the planning consent granted for the store.
- 6.2 As part of this Planning process a number of alternative access layouts were considered including the provision of a new roundabout rather than a signalised junction, following a detailed review of these options it was concluded that the signalised junction solution offered the best all round solution.

7.0 FINANCIAL IMPLICATIONS

- 7.1 Asda will be letting a contract for the construction of the highway improvement works directly themselves, so all the risk of increased works costs will rest with Asda. To safeguard the City Council's position should the developer have financial difficulties, the works have been financially bonded by the developer so the Council could step in to complete the scheme but at no cost to the Council.
- 7.2 The developer will be paying the Councils reasonable costs in carrying out a detailed design check of the scheme, co-ordinating and managing the implementation of the highway works and inspection of the work itself. The developer has also agreed to pay a commuted sum to cover the future maintenance of the new highway infrastructure.

8.0 REASONS FOR RECOMMENDATIONS

- 8.1 To facilitate the construction of the new retail store, these improvements are seen as an essential element to ensure safe access to the site is provided, and the impact of the new development traffic is mitigated, as far as is reasonably practical. The proposals address the requirements of the planning consent granted by the Planning Board.

9.0 RECOMMENDATIONS

- 9.1 Approve the highway improvement works for the Asda store development off Waterthorpe Greenway as set out in this report and shown on drawing number 60220605-M029-D (Rev A3).

Simon Green
Executive Director, Place

**APPENDIX A - PLAN SHOWING THE SITE WITH THE ADJACENT
HIGHWAY IMPROVEMENTS**



SHEFFIELD CITY COUNCIL Cabinet Highways Committee

Report of: Executive Director, Place

Date: 8 November 2012

Subject: Objections to a proposed Traffic Regulation Order associated with the East Bank Road Zebra Crossing Scheme for the East Community Assembly

Author of Report: James Haigh

Summary: To report to the Cabinet Highways Committee on Objections to a proposed Traffic Regulation Order associated with the East Bank Road Zebra Crossing Scheme for the East Community Assembly

Reasons for Recommendations:

There have been four injury accidents in the last five years in this location all involving school age pedestrians. Therefore, the road safety advantages of installing these measures outweigh the concerns of local residents.

The Traffic Regulation Order for this scheme to provide waiting restrictions is considered a necessary part of the scheme. The East Community Assembly have considered the objections to the waiting restrictions and have decided that the advantages of the scheme outweigh any possible disadvantages to the objectors.

Recommendations:

- Overrule the objections to the waiting restrictions on East Bank Road/Hurlfield Road in the interest of road safety, and the Traffic Regulation Orders be made in accordance with the Road Traffic Regulation Act 1984.
 - Approve and construct the scheme shown in Appendix C
 - Inform the objectors accordingly.
-

Background Papers: None

Category of Report: OPEN

Statutory and Council Policy Checklist

Financial Implications
YES Cleared by: Matthew Bullock
Legal Implications
YES/NO Cleared by: Nadine Wynter
Equality of Opportunity Implications
YES Cleared by: Ian Oldershaw
Tackling Health Inequalities Implications
YES/NO
Human rights Implications
YES/NO:
Environmental and Sustainability implications
YES/NO
Economic impact
YES/NO
Community safety implications
YES/NO
Human resources implications
YES/NO
Property implications
YES/NO
Area(s) affected
Relevant Cabinet Portfolio Leader
Relevant Scrutiny Committee if decision called in
Is the item a matter which is reserved for approval by the City Council?
YES/NO
Press release
YES/NO

OBJECTIONS TO A PROPOSED TRAFFIC REGULATION ORDER ASSOCIATED WITH A SCHEME FOR THE EAST COMMUNITY ASSEMBLY

1.0 SUMMARY

- 1.1 To report to the Cabinet Highways Committee on Objections to a proposed Traffic Regulation Order associated with the East Bank Road Zebra Crossing Scheme for the East Community Assembly

2.0 WHAT DOES THIS MEAN FOR SHEFFIELD PEOPLE

- 2.1 The scheme outlined in this report contributes to the delivery of the 'Standing up for Sheffield' Corporate Plan, supporting and protecting communities by responding to customer requests for safer walking routes to schools and various local amenities.

3.0 OUTCOME AND SUSTAINABILITY

- 3.1 These proposals provide road safety benefits for customers, thereby contributing to 'A great place to live' by encouraging a thriving neighbourhood and helping to create a 'safe and secure community'.
- 3.2 If the scheme, and associated restrictions, is provided at this location then there will be road safety benefits for pedestrians, in particular children and the elderly.
- 3.3 Improving the pedestrian routes could encourage more people to walk or use public transport, thus helping to reduce the city's carbon footprint.

4.0 REPORT

- 4.1 Scheme information, The purpose of the scheme is to assist pedestrians particularly school children in crossing East Bank Road and comes in response to a series of accidents involving young pedestrians at this location. In order to achieve the visibility and correct speed it is also proposed to install waiting restrictions and speed cushions/hump. The Traffic Regulation Order required for the scheme was advertised between 6th and 27th July 2012.
- 4.2 Consultation results, Approximately 75 residents were included in the consultation area, receiving a letter, plan and questionnaire along with a pre-paid envelope. The consultation process generated a total of 39 responses giving a return rate of 52%. The results were as follows:

Fully Support	Partly Support	Don't Support	Not Sure
24	5	8	2
62%	13%	20%	5%

The Police, Ambulance Service, South Yorkshire Fire and Rescue and SYPTTE were sent scheme proposals on 7th April 2012. No objections were received.

- 4.3 The objections and comments of support together with officer responses are detailed in the table included in Appendix A. The main objections were to the waiting restrictions and the removal of some off carriageway parking.
- 4.4 The waiting restrictions and removal of some off carriageway parking is essential to provide adequate visibility for pedestrians using the zebra crossing. Officers are mindful and sympathetic to the needs of residents and following the first consultation reduced the extent of the waiting restrictions in several areas, which resulted in several objections being withdrawn. The proposed restrictions now shown in Appendix C are considered to be the minimum requirement to achieve road safety and pedestrian/vehicle intervisibility over the extent of the scheme. Overall 8 off carriageway parking spaces will be lost (compared with 14 in the original proposal).
- 4.5 The Zebra crossing is located in the best position within the scheme limits for both the safety and desire line of the pedestrians wishing to cross. Officer observations on several occasions have noted that the majority of pedestrians crossing here do so using the island. There have been suggestions by residents to move that crossing to between Hurlfield Road and Dagnam Road however; concerns were raised by officers regarding the safety of the potential left turn from either road.
- 4.6 The changes are summarised on the plan included in Appendix C
- 4.7 The relevant Ward Members of the East Community Assembly were contacted regarding the objections. Ward Members have confirmed their support for implementing the scheme as advertised and on balance have concluded the objections to be over-ruled.

IMPLICATIONS

- 4.8 The budget estimate for the scheme is £108,400 with an additional £20,000 for the commuted sum element to cover future maintenance. This will be funded from the East Community Assembly 2012/13 large schemes budget. It has also been confirmed that any potential cost increase could be covered using the Road Safety Accidents Savings Budget.
- 4.9 An Equality Impact Assessment has been conducted and concludes that

the proposals are of universal positive benefit to all local people regardless of age, sex, race, faith, disability, sexuality, etc. Because the proposals relate to increased road and pedestrian safety they should be of particular positive benefit to the more vulnerable members of society, including the young, the elderly and disabled people. No negative equality impacts have been identified.

- 4.10 The Council, as the Highways Authority for Sheffield, has the powers under Part V of the Highways Act 1980 to implement the improvements requested in this report. The Council also has a statutory duty to promote road safety and to ensure that any measures it approves are reasonably safe for all users. Therefore in making decisions of this nature the Council must be satisfied that the measures are necessary to avoid danger to pedestrians and other road users or for preserving or improving the amenities of the area through which the road runs.

5.0 ALTERNATIVE OPTIONS CONSIDERED

- 5.1 Moving the Zebra Crossing was considered following comment from residents but there were safety concerns raised about drivers turning left from Hurlfield Road to East Bank Road who would be too close to the crossing to achieve adequate forward visibility which may result in a collision with a pedestrian on the crossing.
- 5.2 Reducing the length of waiting restrictions and allowing further (off carriageway) parking than that shown in Appendix C was considered following residents comments. However this would reduce visibility to below an acceptable level for that of a Zebra Crossing.

6.0 REASONS FOR RECOMMENDATIONS

- 6.1 There have been four injury accidents in the last five years in this location all involving school age pedestrians. Therefore, the road safety advantages of installing these measures outweigh the concerns of local residents.

The Traffic Regulation Order for this scheme to provide waiting restrictions is considered a necessary part of the scheme. The East Community Assembly have considered the objections to the waiting restrictions and have decided that the advantages of the scheme outweigh any possible disadvantages to the objectors.

7.0 RECOMMENDATIONS

- 7.1 Overrule the objections to the waiting restrictions in the interests of road safety, and the Traffic Regulation Order be made in accordance with the Road Traffic Regulation Act 1984.
- 7.2 Approve and construct the scheme shown in Appendix C
- 7.3 Inform the objectors accordingly.

Simon Green
Executive Director, Place

1 November 2012

APPENDIX A – Summary of Consultation Results and TRO objections

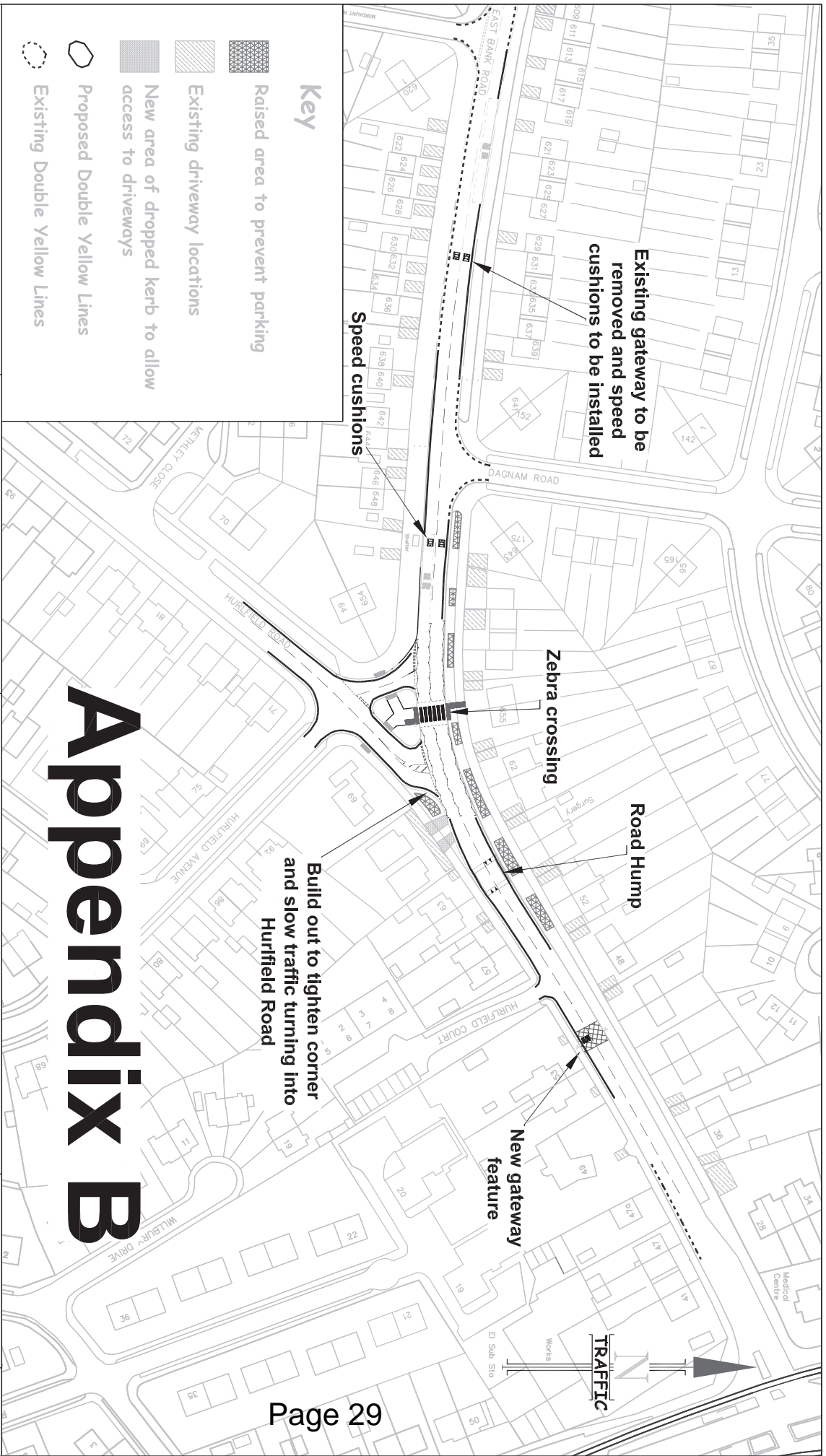
East Bank Road-Hurlfield Road zebra crossing scheme

Request number	Most Recent opinion	Public Comments	Officer Response
1	Don't support	1.The crossing is on a blind corner 2.The gateway will be dangerous at peak times 3.The old entrance to Springs Academy should be reinstated	1. The crossing is on a slight bend but not a blind corner and is the best location for pedestrian visibility and desire line, 2.this is a misunderstanding about the gateway as it is not a physical feature only a way of signing the traffic calming 3.the relocation of the Springs Academy entrance was ruled out during the development of the new academy.
2	Partly support	N/A	
3	Fully support	Strongly agree and fully support	
4	Fully support	1, The cost of the scheme 2, Parking restrictions and raised areas prevent parking for residents and visitors 3, Children hardly ever cross at the existing crossing point so a new one would be a waste of money 4, The raised area would mean that residents cannot change their car positions 5, Car insurance would increase due to no off street parking and crime would increase if the cars were parked away from the houses Update 23/08/12 updated plan objection withdrawn	2, The updated plan (C02) removes the raised areas in question to allow parking, 3, During my own observations the crossing area was well used, 4, (see 2), 5, (see 2).
5	Fully support	1, Some cars seem to speed up after leaving the lights outside the school 2, The zebra crossing is a very good idea, cars parking on the bend restrict the view of drivers 3, I agree with having a tighter junction on Hurlfield Road	
6	Fully support	I think it is very good	
7	Fully support	This will reduce traffic speed & therefore reduce accidents occurring	
8	Fully support	N/A	
9	Don't support	1, The proposed gate feature will multiply traffic congestion 2, Very angry to see proposed double yellow lines Leave me no parking 3, children cross the road with no consideration or self awareness	1, this is a misunderstanding about the gateway as it is not a physical feature only a way of signing the traffic calming, 2, on the new plan (C02) the double yellow lines in question have been removed.

10	Fully support	Believes that there will still be a problem with driver travelling North East along Hurlfield Road and turning left.	The introduction of the zebra crossing will not make this situation any more dangerous, the situation will be monitored during the Stage Three Road Safety Audit and if a problem is identified additional measures will be taken.
11	Not sure	Providing the scheme is policed so that the law is adhered to, it may work out	
12	Fully support	Concerns over the parking arrangements outside his house	On the new plan (C02) the raised areas in question have been removed to allow parking behind the double yellow lines.
13	Fully support	Far too many speed up from East Bank Road onto Hurlfield, lots of accidents on junction	
14	Fully support	1, 24 hours a day traffic flows freely 2, children have no discipline and play chicken with cars 3, will slow traffic but may bring it to a halt 4, doesn't support the majority of the measures children only here part of the day Update 16/08/12 updated plan objection withdrawn	1, The scheme will only have a minor impact of traffic flow when someone uses the crossing 3, (see 1) 4, the main aim of the scheme is for children but this crossing is intended for all pedestrians.
15	Fully support	1, supports the measures but strongly disagrees with the DYL outside number 2, would also like a hump rather than cushions Update 27/08/12 updated plan objection withdrawn	The new plan (C02) removes the double yellow lines in question. 2, cushions have been used to tie in with the existing scheme and are more effective in slowing traffic.
Page 26	Partly support	1, The crossing will only partly help children, would like to see another crossing on Hurlfield Road 2, the raised areas will restrict parking too much and cause a lack of parking 3, would like to have residents parking	1, The budget of the scheme would not cover a second crossing, traffic speed will be reduced due to the tightening of the junction, the situation will be monitored during the Stage Three Road Safety Audit and if a problem is identified additional measures will be taken. 2, The amount of parking has now been increased from the original plan, 3, A residents parking scheme could be considered at a later date but is not part of the scope of the scheme.
	Fully support	This scheme is helpful partly to relieve situation of illegal parking Update 23/08/12 updated plan objection withdrawn	
18	Partly support	1, The location of the crossing is incorrect, should be closer to Dagnam Road 2, Strongly disagree with the raised parking as this will remove parking for additional vehicles 3, no need for double yellow lines on the triangle	1, The Zebra crossing is located in the best position within the scheme limits for both the safety and desire line of the pedestrians wishing to cross 2, The amount of parking has now been increased from the original plan 3, Due to the removal of some parking, the road adjacent to the triangle may start to be used.
19	Don't support	Not needed because there hasn't been a crash for a very long time	This is not correct as the accident statistics show
20	Don't support	N/A	
21	Fully support	N/A	
22	Fully support	N/A	
23	Partly support	We don't agree to the double yellow line as there will not be anywhere else for our family & visitors to park	The waiting restrictions are essential to provide adequate visibility, The property has a driveway and garage, the new plan (C02) has reinstated some parking opposite the property which could be used.
24	Fully	Update 31/08/12 updated plan objection withdrawn	

	support		
25	Not sure	1, This would bring about more problems than it solves. Would like signs to prevent parking on Hurlfield Court	Hurlfield Court is a private road and does not fall within the jurisdiction of the City Council.
26	Fully support	N/A	
27	Partly support	1, I think this crossing has been needed for years 2, There is no crossing provision to get onto the island 3, The crossing should be located a few yards up the road before the bus stop this would then serve people going to Arbourthorne	2, There is no budget for an additional crossing but the speed of Hurlfield Road will be reduced with the tightening of the junction, the situation will be monitored during the Stage Three Road Safety Audit and if a problem is identified additional measures will be taken, 3, by locating the crossing on the island it balances the pedestrian desire to access both Arbourthorne and the Manor Top tram stop, etc.
28	Fully support	I support this because there have been to many accidents happen and this will be a good thing to happen	
29	Fully support	Whilst I agree in principle to the scheme, double yellow outside our houses will obviously be inconvenient when deliveries are made, and parking of our vehicles will become more difficult. Update 28/08/12 updated plan objection withdrawn	The new plan (C02) has removed the proposed waiting restrictions in question.
Page 27	Don't support	1, There have only been 4 non fatal accidents in the past 5 years! Not really a major problem. 2, Road humps do slow traffic down and are very good at ruining suspension on cars, 3, children coming from Ridgeway Road should cross at the traffic lights on the crossing.	1, Pedestrian safety and especially that of children is taken very seriously and four accidents in five years is a high percentage 2, The humps/cushions used in Sheffield comply with central government guidelines, these are seen as essential for slowing traffic to an acceptable speed for the zebra crossing 3, This is a too far away from the desire line of many pedestrians crossing East Bank Road.
	Fully support	The raised areas to prevent parking in conjunction with the double yellow lines will severely restrict the ability of the residents to accept guests/deliveries etc. Update 24/08/12 updated plan objection withdrawn	On the new plan (C02) the raised areas in question have been removed to allow parking behind the double yellow lines.
32	Fully support	Has needed a crossing for years	
33	Fully support	I am disabled and find the traffic comes from Manor Top to fast. So it is difficult to get across the road.	
34	Don't support	1, It will stop my family, visitors and deliveries being able to park outside my house. 2, It will force children to cross between traffic when they get across East Bank, 3,it will cause difficulty for me to use my drive as I have to turn out then in and there will be more traffic	1, The house in question has a two car driveway, unfortunately the restrictions on parking are essential to maintain visibility, alternative parking/loading can be found 14 metres away 2, The scheme will improve pedestrian safety on East Bank Road but will not adversely effect safety on Hurlfield Road, the situation will be monitored during the Stage Three Road Safety Audit and if a problem is identified additional measures will be taken 3, The raised areas will not encroach on the driveway in question and the scheme will not increase traffic flow.
35	Fully support	I have concerns about the raised kerb outside my home. My daughter and granddaughter park there when bringing my meals and visiting, due to my age this	On the new plan (C02) the raised areas in question have been removed to allow parking behind the double yellow lines.

		happens every day.	
36	Fully support	N/A	
37	Fully support	I disagree with the double yellow lines..... There is nowhere to park my car I do not want to park my car away from the house Update 23/08/12 updated plan objection withdrawn	The new plan (C02) removes the double yellow lines in question
38	Don't support	The proposed crossing takes the children onto a small triangle with no aided crossing from it	Traffic speed will be reduced due to the tightening of the junction, the situation will be monitored during the Stage Three Road Safety Audit and if a problem is identified additional measures will be taken
39	Don't support	I have the right to return home without fear of abuse or violence and your proposed plans would have me and my children living in fear. With your proposed plans it means I would have to park round by Arbourthorne shops and walk home	The new plan (C02) removes the double yellow lines in question



Appendix B

**DEVELOPMENT SERVICES
TRANSPORT & HIGHWAYS DIVISION**
TRAFFIC SECTION
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 Tel: 0114-273-6175, Fax: 0114-273-6182
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 Director: L. Sturch, M.R.T.P.I.
 Development Services

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 DRAWN: James Haigh
 Jun 12
 CHECKED:

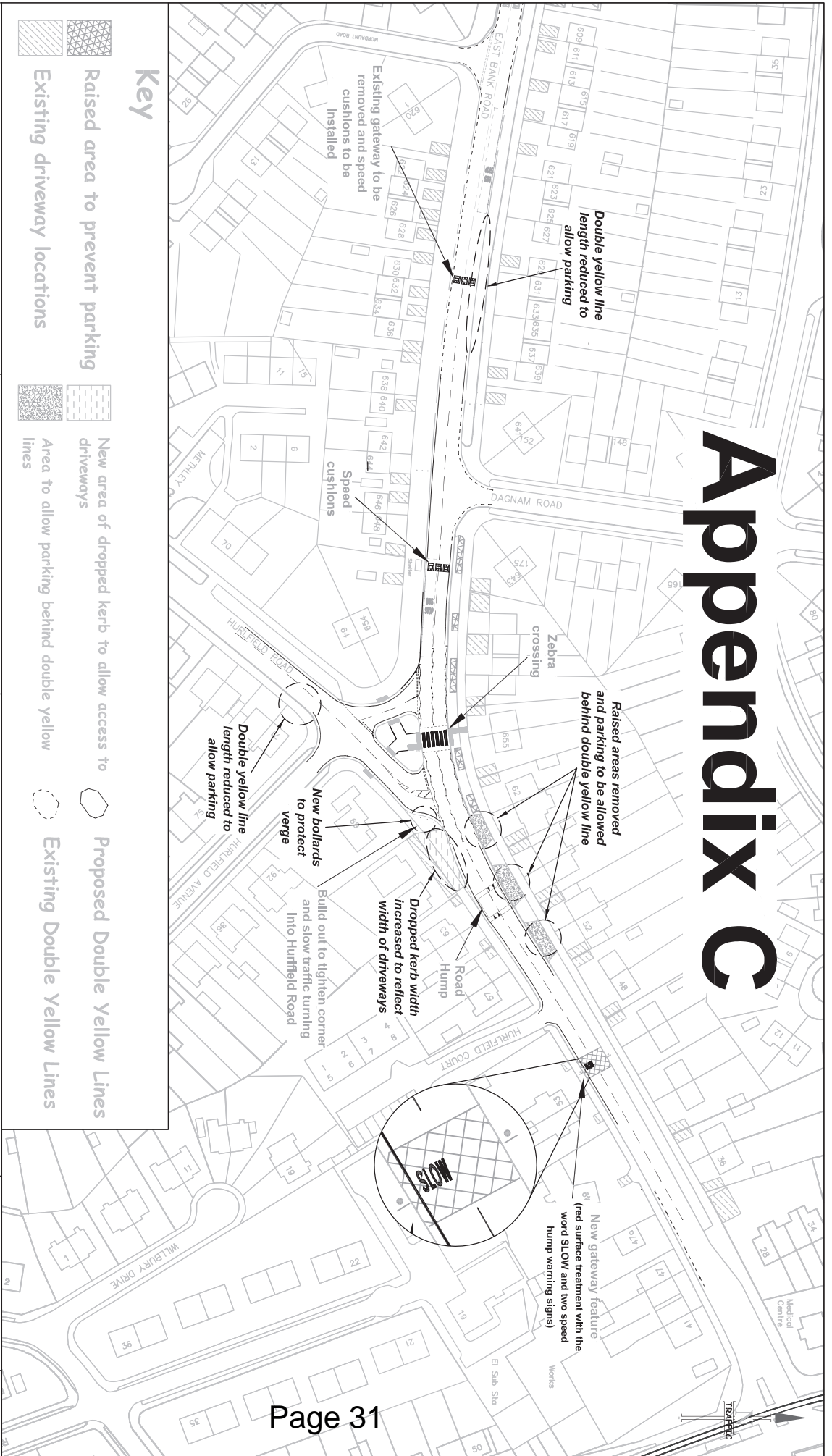
Client: SHEFFIELD CITY COUNCIL
 Scheme: East Bank Road near Hurfield Road
 Drawing Title: Accident Reduction Scheme Consultation Plan

Drawing No: TM-LT016-C01
 Scale: 1 / 1000
 Date: Jun 12



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Appendix C



<p>Key</p> <p> Raised area to prevent parking</p> <p> Existing driveway locations</p> <p> New area of dropped kerb to allow access to driveways</p> <p> Area to allow parking behind double yellow lines</p> <p> Proposed Double Yellow Lines</p> <p> Existing Double Yellow Lines</p>	
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<p>DEVELOPMENT SERVICES TRANSPORT & HIGHWAYS DIVISION</p> <p>TRAFFIC SECTION</p> <p>2-10 CARBROOK HALL ROAD SHEFFIELD S9 2DB Tel: 0114-273-6175, Fax: 0114-273-6182 E-mail: Traffic.Management@Sheffield.gov.uk Director: L. Sturch, M.R.T.P.I. Development Services</p>		<p>Do not scale from this drawing Any errors/omissions to be reported immediately If in doubt, ask This drawing is based upon Ordnance Survey material with the permission of Ordnance Survey on behalf of the Controller of Her Majesty's Stationery Office. © Crown Copyright. Unauthorised reproduction infringes Crown Copyright and may lead to prosecution or civil proceedings. 100018516_2010</p>	
<p>A Service Area of Place Sheffield City Council</p>		<p>Client SHEFFIELD CITY COUNCIL</p>	<p>Drawing No. TM-LT016-C02</p>
<p>James Haigh Aug 12</p>		<p>Scheme East Bank Road near Hurfield Road</p>	<p>Scale 1 / 1000 A3</p>
<p>Checked James Haigh Aug 12</p>		<p>Drawing Title Accident Reduction Scheme Revised Plan</p>	<p>Date Aug 12</p>



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